Response ID ANON-Z596-YZCP-4 Submitted to AML/CFT Act review Submitted on 2021-12-02 20:01:47 Tell us a bit about yourself 1 What age group are you in? 35-49 2 What is your ethnicity? (You can select more than one.) Please specify: Not Answered Please specify: Not Answered Please specify: Not Answered Please specify: New Zealander 3 If you're responding on behalf of an organisation or particular interest group, please give details below: Organisation or special interest group details: NA 4 If you would like to be contacted in the future about AML/CFT work, please include your email address below. (Note you are not required to provide your email address. You can provide your submission anonymously.) Email address: 1. Institutional arrangements and stewardship 1.1 Are the purposes of the Act still appropriate for New Zealand's Anti-Money Laundering and Countering Financing of Terrorism (AML/CFT) regime? Yes If you answered 'no', what should be changed?: If you think there are other purposes that should be added, please give details below:: 1.2 Should a purpose of the Act be that it seeks to actively prevent money laundering and terrorism financing, rather than simply deterring or detecting it? No Please comment on your answer.: 1.3 If you answered 'yes' to Question 1.2, do you have any suggestions how this purpose should be reflected in the Act, including whether there need to be any additional or updated obligations for businesses? Please share your comments below.: NA 1.4 Should a purpose of the Act be that it also seeks to counter the financing of proliferation of weapons of mass destruction?

Please comment on your answer.:

Yes

1.5 If you answered 'yes' to Question 1.4, should the purpose be limited to proliferation financing risks emanating from Iran and the Democratic People's Republic of Korea?
Yes
Please give reasons for your answer.:
Yes
Please comment on your answer.:
1.6 Should the Act support the implementation terrorism and proliferation financing targeted financial sanctions, required under the Terrorism Suppression Act 2002 and United Nations Act 1946?
Yes
Please comment on your answer.:
1.7 What could be improved about New Zealand's framework for sharing information to manage risks?
Please share your comments below.:
1.8 Are the requirements in section 58 still appropriate?
Unsure
Please comment on your answer.:
How could the government provide risk information to businesses so that it is more relevant and easily understood?:
Clear guidance to different sectors and different type of businesses.
1.9 What is the right balance between prescriptive regulation compared with the risk-based approach?
Please share your comments below.:
Really need to be more certain, more specific, more objective
Does the Act currently achieve that balance, or is more (or less) prescription required?:
1.10 Do some obligations require the government to set minimum standards?
Yes
If you answered 'yes', please comment on how this could be done.:
Practical and clear minimum standards will be helpful. Lengthy, complex, bureaucratic rules may not achieve the purposes.
What role should guidance play in providing further clarity?:
unified and specific. Not to cause more confusion or only increase compliance burden.
1.11 Could more be done to ensure that businesses' obligations are in proportion to the risks they are exposed to?
Yes
If you answered 'yes', please give reasons for your answer.:
There are gaps in the existing regime. There are also overkills and over-compliance on the other hand.
1.12 Does the Act appropriately reflect the size and capacity of the businesses within the AML/CFT regime?
No
Please give reasons for your answer.:
Unclear. Depending on how the supervisors interpret and apply the rules. Sometimes smaller phase two reporting entities are required to comply with requirements stricter than large financial institutions.
1.13 Could more be done to ensure that businesses' obligations are in proportion to the risks they are exposed to and the size of the business?

Yes

If you answered 'yes', please share your suggestions::

Clearer and more succinct compliance requirements. More focus on effectiveness rather than documentation. More involvement of professional bodies. Differentiate requirements as to different industries.

1.14 Are exemptions still required for the regime to operate effectively?

If not, how can we ensure AML/CFT obligations are appropriate for low-risk businesses or activities?:

Unsure

1.15 Is the Minister of Justice the appropriate decision maker for exemptions under section 157?

Yes

If you answered 'no', should it be an operational decision maker such as the Secretary of Justice? Please comment below.:

1.16 Are the factors set out in section 157(3) appropriate?

Unsure

If you answered 'no', please give reasons for your answer::

1.17 Should it be specified that exemptions can only be granted in instances of proven low risk?

Yes

Please give reasons for your answer.:

Exemptions shall be exceptions. And it should be proven low risks in order to justify the exceptions.

Should this be the risk of the exemption, or the risk of the business?:

1.18 Should the Act specify what applicants for exemptions under section 157 should provide?

Yes

Please give reasons for your answer.:

More certainties.

Should there be a simplified process when applying to renew an existing exemption?:

Yes

1.19 Should there be other avenues beyond judicial review for applicants if the Minister decides not to grant an exemption?

Unsure

If you answered 'yes', what could these avenues look like?:

1.20 Are there any other improvements that we could make to the exemptions function?

Unsure

If you answered 'yes', please give details::

For example, should the process be more formalised with a linear documentary application process?:

1.21 Can the AML/CFT regime do more to mitigate its potential unintended consequences?

Yes

If you answered 'yes', please give details::

Definitely. It shall be balance for the protection of privacy, anti-discrimination, and the costs incurred by this country generally and the valuable resources consumed by the AML regime.

1.22 How could the regime better protect the need for people to access banking services to properly participate in society?

Please share your comments below.:

1.23 Are there any other unintended consequences of the regime?

Ves

If you answered 'yes', what are they and how could we resolve them?:

Invasion of privacy, discrimination against certain parts of communities based on their origin, the rise of a large profit driven AML industry, the increasing costs charged on clients. Fears caused by uncertain compliance requirements and severe penalties.

1.24 Can the Act do more to enable private sector collaboration and coordination?

Yes

If you answered 'yes', please give details::

1.25 What do you see as the ideal future for public and private sector cooperation?

Please share your comments below.:

Public sector can provide guidance and assistance to private sector in terms of compliance, not only supervision, more documentation, and threat for penalties. Private sector can easily provide information to public sector, verify information with public sector, and report suspicious activities to public sector for appropriate authorities to follow up.

Are there any barriers that prevent that future from being realised and if so, what are they?:

Bureaucracy in the public sector. Lack of interest and resources in the private sector. Pubic sector and private sector has their own interest and way of doing things.

1.26 Should there be greater sharing of information from agencies to the private sector?

Yes

If you answered 'yes', would this enhance the operation of the regime?:

1.27 Should the Act require have a mechanism to enable feedback about the operation and performance of the Act on an ongoing basis?

Yes

If you answered 'yes', what is the mechanism and how could it work?:

1.28 Should the New Zealand Police Financial Intelligence Unit (FIU) be able to request information from businesses which are not reporting entities in certain circumstances (e.g. requesting information from travel agents or airlines relevant to analysing terrorism financing)?

Yes

Please give reasons for your answer.:

1.29 If the FIU had this power, under what circumstances should it be able to be used and should there be any constraints on using the power?

Please share your comments below.:

Must be retained and subject to clearly defined criteria and process.

1.30 Should the FIU be able to request information from businesses on an ongoing basis?

Unsure

Please explain your answer:

1.31 If the FIU had this power, what constraints are necessary to ensure that privacy and human rights are adequately protected?

What constraints are needed?:

1.32 Should the Act provide the FIU with a power to freeze, on a time limited basis, funds or transactions in order to prevent harm and victimisation?

Yes

If you answered 'yes', how could the power work and operate? In what circumstances could the power be used, and how could we ensure it is a proportionate and reasonable power? Please share your comments below.:

1.33 How can we avoid potentially tipping off suspected criminals when the power is used?

Please share your comments below .: 1.34 Should supervision of implementation of Targeted Financial Sanctions (TFS) fall within the scope of the AML/CFT regime? Yes Please give reasons for your answer.: 1.35 Which agency or agencies should be empowered to supervise, monitor, and enforce compliance with obligations to implement TFS? Please describe below and give reasons for your answer.:

RBNZ?

1.36 Are the secondary legislation making powers in the Act appropriate, or are there other aspects of the regime that could benefit from having regulation making powers created?

Please share your comments below.:

1.37 How could we better use secondary legislation making powers to ensure the regime is agile and responsive?

Please share your comments below.:

1.38 Are the three Ministers responsible for issuing Codes of Practice the appropriate decision makers, or should it be an operational decision maker such as the chief executives of the AML/CFT supervisors? Why or why not?

Please share your comments below and give reasons for your answer.:

1.39 Should the New Zealand Police also be able to issue Codes of Practice for some types of FIU issued guidance?

Unsure

If you answered yes, what should the process be?:

1.40 Are Codes of Practice a useful tool for businesses?

Unsure

If you answered 'yes', are there any additional topics that Codes of Practice should focus on? What enhancements could be made to Codes of Practice? Please share your comments below.:

1.41 Does the requirement for businesses to demonstrate they are complying through some equally effective means impact the ability for businesses to opt out of a Code of Practice?

Unsure

If you answered 'yes', please give reasons for your answer.:

1.42 What status should be applied to explanatory notes to Codes of Practice? Are these a reasonable and useful tool?

Please share your comments below.:

1.43 Should operational decision makers within agencies be responsible for making or amending the format of reports and forms required by the Act?

No

Please give reasons for your answer.:

1.44 If you answered 'yes' to the previous question (question 1.43), which operational decision makers would be appropriate, and what could be the process for making the decision? For example, should the decision maker be required to consult with affected parties, and could the formats be modified for specific sectoral needs?

Please share your comments below.:

1.45 Would AML/CFT Rules (or similar) that prescribed how businesses should comply with obligations be a useful tool for business?

Yes

Please give reasons for your answer.:

More certainties.

1.46 If we allowed for AML/CFT Rules to be issued, what would they be used for, and who should be responsible for issuing them?

Please share your comments below.:

1.47 Would you support regulations being issued for a tightly constrained direct data access arrangement which enables specific government agencies to query intelligence the FIU holds?

Unsure

Please give reasons for your answer.:

1.48 Are there any other privacy concerns that you think should be mitigated?

Unsure

Please share your comments below.:

1.49 What, if any, potential impacts do you identify for businesses if information they share is then shared with other agencies? Could there be potential negative repercussions notwithstanding the protections within section 44?

Please share your comments below.:

1.50 Would you support the development of data-matching arrangements with FIU and other agencies to combat other financial offending, including trade-based money laundering and illicit trade?

Unsure

Please give reasons for your answer.:

1.51 What concerns, privacy or otherwise, would we need to navigate and mitigate if we developed data-matching arrangements? For example, would allowing data-matching impact the likelihood of businesses being willing to file Suspicious Activity Reports (SARs)?

Please share your comments below .:

1.52 Should there be an AML/CFT-specific registration regime which complies with international requirements?

Yes

If you answered 'yes', how could it operate, and which agency or agencies would be responsible for its operation? Please share your comments below.:

Reporting entities, AML auditors and consultants, staff of AML supervisors, all should be some kind of qualified, licensed, and registered.

1.53 If such a regime was established, what is the best way for it to navigate existing registration and licensing requirements?

Please share your comments below.:

Maybe a centralized and specialized unit within a government agency, for example, the Ministry of Justice?

1.54 Are there alternative options for how we can ensure proper visibility of which businesses require supervision and that all businesses are subject to appropriate fit-and-proper checks?

Yes

Please give reasons for your answer.:

1.55 Should there also be an AML/CFT licensing regime in addition to a registration regime?

Yes

Please give reasons for your answer.:

1.56 If we established an AML/CFT licensing regime, how should it operate? How could we ensure the costs involved are not disproportionate?

Please share your comments below.:

1.57 Should a regime only apply to sectors which have been identified as being highly vulnerable to money laundering and terrorism financing, but are not already required to be licensed?

Yes

Please give reasons for your answer.:
1.58 If such a regime was established, what is the best way for it to navigate existing licensing requirements?
Please share your comments below.:
1.59 Would requiring risky businesses to be licensed impact the willingness of other businesses to have them as customers? Can you think of any potential negative flow-on effects?
Please share your comments below.:
No
1.60 Would you support a levy being introduced for the AML/CFT regime to pay for the operating costs of an AML/CFT registration and/or licensing regime?
Please give reasons for your answer.:
To some extent
Yes
1.61 If we developed a levy, who do you think should pay the levy (some or all reporting entities)?
Please share your comments below.:
1.62 Should all reporting entities pay the same amount, or should the amount be calculated based on, for example, the size of the business, their risk profile, how many reports they make, or some other factor?
Please share your comments below.:
1.63 Should the levy also cover some or all of the operating costs of the AML/CFT regime more broadly, and thereby enable the regime to be more flexible and responsive?
Unsure
Please give reasons for your answer.:
1.64 If the levy paid for some or all of the operating costs, how would you want to see the regime's operation improved?
Please share your comments below.:
2. Scope of the AML/CFT Act
2.1 How should the Act determine whether an activity is captured, particularly for Designated Non-Financial Businesses and Professions (DNFBPs)?
Please share your comments below.:
Not Answered
Please give reasons for your answer.:
2.2 If 'ordinary course of business' was amended to provide greater clarity, particularly for DFNBPs, how should it be articulated?
Please share your comments below.:
2.3 Should 'ordinary' be removed?
Not Answered
If so, how could we provide some regulatory relief for businesses which provide activities infrequently? Are there unintended consequences that may result? Please share your comments below.:
2.4 Should businesses be required to apply AML/CFT measures in respect of captured activities, irrespective of whether the business is a financial institution or a DNFBP?

Yes

Please give reasons for your answer.:

2.5 If you answered yes to the previous question (Question 2.4), should we remove 'only to the extent' from section 6(4)?
Unsure
Would anything else need to change, e.g. to ensure the application of the Act is not inadvertently expanded? Please share your comments below.:
2.6 Should we issue regulations to clarify that captured activities attract AML/CFT obligations irrespective of the type of reporting entity which provides those activities?
Yes
Please give reasons for your answer.:
2.7 Should we remove the overlap between 'managing client funds' and other financial institution activities?
Unsure
If you answered 'yes', how could we best do this to avoid any obligations being duplicated for the same activity? Please share your comments below.:
2.8 Should we clarify what is meant by 'professional fees'?
No
If you answered 'yes', what would be an appropriate definition? Please share your comments below.:
2.9 Should the fees of a third party be included within the scope of 'professional fees'?
No
Please give reasons for your answer.:
2.10 Does the current definition appropriately capture those businesses which are involved with a particular activity, including the operation and management of legal persons and arrangements?
Unsure
Please give reasons for your answer.:
How could it be improved?:
2.11 Have you faced any challenges with interpreting the activity of 'engaging in or giving instructions'?
Unsure
If you answered 'yes', what are those challenges and how could we address them?:
2.12 Should the terminology in the definition of financial institution be better aligned with the meaning of financial service provided in section 5 of the Financial Service Providers (Registration and Dispute Resolution) Act 2008?
Unsure
If you answered yes, how could we achieve this?:
2.13 Are there other elements of the definition of financial institution that cause uncertainty and confusion about the Act's operation?
Unsure
If you answered 'yes', please give details::
2.14 Should the definition of high-value dealer be amended so businesses which deal in high value articles are high-value dealers irrespective of how frequently they undertake relevant cash transactions?
Unsure
Please give reasons for your answer.:
Can you think of any unintended consequences that might occur?:
2.15 What do you anticipate would be the compliance impact of this change?
Please share your comments below.:

2.16 Should we revoke the exclusion for pawnbrokers to ensure they can manage their money laundering and terrorism financing risks?
Yes
Please give reasons for your answer.:
2.17 Given there is an existing regime for pawnbrokers, what obligations should we avoid duplicating to avoid unnecessary compliance costs?
Please share your comments below.:
2.18 Should we lower the applicable threshold for high value dealers to enable better intelligence about cash transactions?
Yes
Please give reasons for your answer.:
2.19 If you answered 'yes' to the previous question (Question 2.18), what would be the appropriate threshold? How many additional transactions would be captured? Would you stop using or accepting cash for these transactions to avoid AML/CFT obligations?
Please share your comments below.:
2.20 Do you currently engage in any transactions involving stores of value that are not portable devices (e.g. digital stored value instruments)?
No
If you answered 'yes', what is the nature and value of those transactions?:
2.21 What risks do you see with stored value instruments that do not use portable devices?
Please share your comments below.:
2.22 Should we amend the definition of "stored value instruments" to be neutral as to the technology involved?
Not Answered
If you answered 'yes', how should we change the definition? Please share your comments below.:
2.23 Should acting as a secretary of a company, partner in a partnership, or equivalent position in other legal persons and arrangements attract AML/CFT obligations?
Yes
Please give reasons for your answer.:
2.24 If you are a business which provides this type of activity, what do you estimate the potential compliance costs would be for your business if it attracted AML/CFT obligations?
Please share your comments below.:
How many companies or partnerships do you provide these services for?:
2.25 Should criminal defence lawyers have AML/CFT obligations?
Yes
If you answered 'yes', what should those obligations be and why?:
2.26 If you are a criminal defence lawyer, have you noticed any potentially suspicious activities?
Not Answered
If you answered 'yes', without breaching legal privilege, what were those activities and what did you do about them?:
2.27 Are there any unintended consequences that may arise from requiring criminal defence lawyers to have limited AML/CFT obligations, that we will need to be aware of?
No
If you answered 'yes', please give details::
2.28 Should non-life insurance companies become reporting entities under the Act?

Yes

Please give reasons for your answer.:

There are also AML risks in these businesses

2.29 If you answered 'yes' to the previous question (Question 2.28), should non-life insurance companies have full obligations, or should they be tailored to the specific risks we have identified?

Tailored to specific risks

Please give reasons for your answer.:

2.30 If you are a non-life insurance business, what do you estimate would be the costs of having AML/CFT obligations (including limited obligations)?

Please share your comments below.:

2.31 Should we use regulations to ensure that all types of virtual asset service providers have AML/CFT obligations, including by declaring wallet providers which only provide safekeeping or administration are reporting entities?

Yes

If you answered 'yes', how should we do this?:

2.32 Would issuing regulations for this purpose change the scope of capture for virtual asset service providers which are currently captured by the AML/CFT regime?

Unsure

If you answered 'yes', please give reasons for your answer.:

2.33 Is the Act sufficiently clear that preparing or processing invoices can be captured in certain circumstances?

Unsure

If you answered 'no', please give reasons for your answer.:

2.34 If we clarified the activity, should we also clarify what obligations businesses should have?

Not Answered

If you answered 'yes', please give reasons for your answer.:

2.35 Should preparing accounts and tax statements attract AML/CFT obligations?

Yes

Please give reasons for your answer.:

2.36 If you answered 'yes' to the previous question (Question 2.35), what would be the appropriate obligations for businesses which provide these services?

Please share your comments below.:

2.37 Should tax-exempt non-profits and non-resident tax charities be included within the scope of the AML/CFT Act given their vulnerabilities to being misused for terrorism financing?

Unsure

Please give reasons for your answer.:

2.38 If these non-profit organisations were included, what should their obligations be?

Please share your comments below.:

2.39 Are there any other regulatory or class exemptions that need to be revisited, e.g. because they no longer reflect situations of proven low risk or because there are issues with their operation?

Unsure

If you answered 'yes', please share your suggestions.: 2.40 Should the exemption for internet auctions still apply, and are the settings correct in terms of a wholesale exclusion of all activities? Nο If you answered 'no', please give reasons for your answer.: There are AML risks 2.41 If it should continue to apply, should online marketplaces be within scope of the exemption? No Please give reasons for your answer.: 2.42 What risks do you see involving internet marketplaces or internet auctions? Please share your comments below.: 2.43 If we were to no longer exclude online marketplaces or internet auction providers from the Act, what should the scope of their obligations be? What would be the cost and impact of that change? Please share your comments below .: 2.44 Do you currently rely on this regulatory exemption to offer special remittance card facilities? Not Answered If you answered 'yes', how many facilities do you offer to how many customers?: 2.45 Is the exemption workable or are changes needed to improve its operation? Please share your comments below.: What would be the impact on compliance costs from those changes?: 2.46 Do you consider the exemption properly mitigates any risks of money laundering or terrorism financing through its conditions? Not Answered If you answered 'yes', please give reasons for your answer.: 2.47 Should we amend this regulatory exemption to clarify whether and how it applies to DNFBPs? Not Answered If you answered 'yes', please share your suggestions.: 2.48 Should we issue any new regulatory exemptions? Not Answered If you answered 'yes', please share your suggestions.: Are there any areas where Ministerial exemptions have been granted where a regulatory exemption should be issued instead?: 2.49 Do you currently use a company to provide trustee or nominee services? If you answered 'yes', why do you use them, and how many do you use? What is the ownership and control structure for those companies?: 2.50 Should we issue a new regulatory exemption to exempt legal or natural persons that act as trustee, nominee director, or nominee shareholder where there is a parent reporting entity involved that is responsible for discharging their AML/CFT obligations?

2.51 If so, what conditions should be attached to such an exemption to ensure it does not raise other money laundering or terrorism financing vulnerabilities?

Unsure

Please give reasons for your answer.:

Please share your comments below.:

2.52 Should we issue a new regulatory exemption to exempt Crown entities, entities acting as agents of the Crown, community trusts, and any other similar entities from AML/CFT obligations?

Yes

Please give reasons for your answer.:

2.53 If you answered 'yes' to the previous question (Question 2.52), what should be the scope of the exemption and possible conditions to ensure it does not raise other money laundering or terrorism financing vulnerabilities?

Please share your suggestions below.:

2.54 Should we issue an exemption for all reporting entities providing low value loans, particularly where those loans are provided for social or charitable purposes?

No

Please give reasons for your answer.:

May become loopholes

2.55 If so, what conditions should be attached to such an exemption to ensure it does not raise other money laundering or terrorism financing vulnerabilities?

Please share your comments below.:

2.56 Should the AML/CFT Act define its territorial scope?

No

Please give reasons for your answer.:

2.57 If so, how should the Act define a business or activity to be within the Act's territorial scope?

Please share your comments below.:

- 3. Supervision, regulation, and enforcement
- 3.1 Is the AML/CFT supervisory model fit for purpose or should we consider changing it?

Not Answered

3.1 Please indicate why?:

Should consider changing. Either a single supervisor for all, or more professional bodies to be supervisor of that particular profession.

3.2 If it were to change, what supervisory model do you think would be more effective in a New Zealand context?

Regulatory bodies as supervisors - eg. Law Society

3.2 Please provide context for your choice:

Disappointed with the experience of dealing with staff of DIA. They appear to be lack of understanding of the businesses of a particular sector, sometimes interpret the Act arbitrarily and inconsistently, reluctant to answer queries.

3.3 Do you think the Act appropriately ensures consistency in the application of the law between the three supervisors? If not, how could inconsistencies in the application of obligations be minimised?

No

3.3 Please provide options for how inconsistencies in the application of obligations could be minimised:

Regulatory bodies to be supervisor of their own sector. A single supervisor supervising the regulatory bodies.

3.4 Does the Act achieve the appropriate balance between ensuring consistency and allowing supervisors to be responsive to sectoral needs? If not, what mechanisms could be included in legislation to achieve a more appropriate balance?

If not, what mechanisms could be included to achieve balance:
Regulatory bodies to be supervisor of their own sector. A single supervisor supervising the regulatory bodies.
3.5 Are the statutory functions and powers of the supervisors appropriate or do they need amending? If so, why?
No - the functions and powers of the supervisors need amending
3.5 If so, why are the statutory functions and powers of the supervisors not appropriate:
3.5 What amendments are required:
3.6 Should AML/CFT Supervisors have the power to conduct onsite inspections of REs operating from a dwelling house? If so, what controls should be implemented to protect the rights of the occupants?
Yes - AML/CFT Supervisors should be able to conduct onsite inspections where REs are operating from a dwelling house
Please explain your answer:
They are still REs.
What controls are required to protect the rights of occupants?:
3.7 What are some advantages or disadvantages of remote onsite inspections?
Please share your thoughts:
3.8 Would virtual inspection options make supervision more efficient? What mechanisms would be required to make virtual inspections work?
Yes
Please explain your answer:
What mechanisms would be required to make virtual inspections work?:
3.9 Is the process for forming a designated business group (DBG) appropriate? Are there any changes that could make the process more efficient?
Yes
Please expalin your answer:
Increase consistency and efficiency, save costs and better compliance
Are there changes that could make the process more efficient?:
3.10 Should supervisors have an explicit role in approving or rejecting formation of a DBG? Why or why not?
Yes
Why or why not?:
To prevent misuse.
3.11 Should explicit standards for audits and auditors be introduced? If so, what should those standards be and how could they be used to ensure audits are of higher quality?
Yes
If yes, what should the standards be?:
Definitely.
How could standards be used to ensure audits are of higher quality?:
Qualified and accredited auditors, and consistent auditing standards.
3.12 Who would be responsible for enforcing the standards of auditors?
Ministry of Justice
If other, which agency/organisation would enforce the standards?:

Please explain your answer: 3.13 What impact would that have on cost for audits? What benefits would there be for businesses if we ensured higher quality audits? Please share your thoughts: Should encourage competition or regulate costs charged by auditors. What benefits would there be for businesses if we ensured higher quality audits?: Businesses can make sure compliance and reduce exposure to risks. 3.14 Should there be any protections for businesses which rely on audits, or liability for auditors who do not provide a satisfactory audit? Yes Please explain your answer: If yes, what protections would you want? What should be the nature of the liability for auditors?: Should not impose harsh penalties on REs who relied on audit. Auditor can receive warning or disqualification. 3.15 Is it appropriate to specify the role of a consultant in legislation, including what obligations they should have? If so, what are appropriate obligations for consultants? Yes Please explain your answer: They are playing an ever bigger role and have become a huge industry. If a consultant's rule should be specified in legislation, what are the appropriate obligations?: Qualified and licensed. Data safety and privacy. 3.16 Do we need to specify what standards consultants should be held to? If so, what would it look like? Would it include specific standards that must be met before providing advice? Yes Please explain your answer: They are supposed to have more knowledge, qualification, and resources to help other REs to achieve compliance. If yes, what should the standards look like?: 3.17 Who would be responsible for enforcing the standard of consultants? Ministry of Justice If other, please indicate which agency/organisation you see having responsibility: Please explain your answer: More independent from the AML industry 3.18 Do you currently use agents to assist with your AML/CFT compliance obligations? If so, what do you use agents for? Yes What do you use agents for?:

PEP checks. And considering to engage a consultant for services for every day CDDs and ECDDs to reduce compliance burden, and ensure better compliance, of course at a cost.

3.19 Do you currently take any steps to ensure that only appropriate persons are able to act as your agent? What are those steps and why do you take them?

Yes

If yes, what are the steps you take to ensure only appropriate persons act as your agent?:

Yes but can only rely on their own information about skills and integrity, as they do not need to be qualified or licensed.

3.20 Should there be any additional measures in place to regulate the use of agents and third parties? For example, should we set out who can be an agent and in what circumstances they can be relied upon?
Yes
Please explain your answer:
Definitely. They are very important part of the AML regime in practice. They can also pose risks too.
3.20 If yes, what other additional measures would you like to regulate the use of agents and third parties? :
Only qualified, licensed consultants can provide such services. Make sure they are not only profit driven and do not lead to huge compliance costs on the society.
3.21 Does the existing penalty framework in the AML/CFT Act allow for effective, proportionate, and dissuasive sanctions to be applied in all circumstances, including for larger entities? Why or why not?
Unsure
Please explain your answer:
3.22 Would additional enforcement interventions, such as fines for non-compliance or enabling the restriction, suspension, or removal of a license or registration enable more proportionate, effective, and responsive enforcement?
Unsure
Please explain your answer:
3.23 Are there any other changes we could make to enhance the penalty framework in the Act?
Not Answered
Please provide further detail:
3.24 Should the Act allow for higher penalties at the top end of seriousness to ensure sufficiently dissuasive penalties can be imposed for large businesses? If so, what should the penalties be?
Not Answered
Please provide further information, including what the penalties could be:
3.25 Would broadening the scope of civil sanctions to include directors and senior management support compliance outcomes? Should this include other employees?
Not Answered
Please provide further detail:
3.26 If penalties could apply to senior managers and directors, what is the appropriate penalty amount?
Please share your thoughts:
3.27 Should compliance officers also be subject to sanctions or provided protection from sanctions when acting in good faith?
Please share your thoughts:
More protections to compliance officers as long as they are acting in good faith
3.28 Should the Department of Internal Affairs (DIA) have the power to apply to liquidate a business to recover penalties and costs obtained in proceedings undertaken under the Act?
No
Please provide your comments in the box below:
3.29 Should we change the time limit by which prosecutions must be brought by? If so, what should we change the time limit to?
Not Answered
Please provide your thoughts:

If you answered yes, what should we change the time limit to?:

- 5. Other issues or topics
- 5.1 Should the AML/CFT Act define the point at which a movement of cash or other instruments becomes an import or export?

Not Answered

If you answered 'yes', please give reasons for your answer.:

5.2 Should the timing of the requirement to complete a BCR be set to the time any Customs trade and/or mail declaration is made, before the item leaves New Zealand, for exports, and the time at which the item arrives in New Zealand, for imports?

Not Answered

If you answered 'yes', please give reasons for your answer.:

5.3 Should there be instances where certain groups or categories of vessel are not required to complete a BCR (for example, cruise ships or other vessels with items on board, where those items are not coming off the vessel)?

Not Answered

If you answered 'yes', please give reasons for your answer.:

5.4 How can we ensure the penalties for non-declared or falsely declared transportation of cash are effective, proportionate, and dissuasive?

Please share your suggestions below.:

5.5 Should the Act allow for Customs officers to detain cash even where it is declared appropriately through creating a power, similar to an unexplained wealth order that could be applied where people are attempting to move suspiciously large volumes of cash?

Not Answered

If you answered 'yes', please give reasons for your answer.:

5.6 If you answered 'yes' to the previous question (Question 5.5), how could we constrain this power to ensure it does not constitute an unreasonable search and seizure power?

Please share your suggestions below.:

5.7 Should BCRs be required for more than just physical currency and bearer-negotiable instruments and also include other forms of value movements such as stored value instruments, casino chips, and precious metals and stones?

Not Answered

If you answered 'yes', please give reasons for your answer.:

5.8 Does the AML/CFT Act properly balance its purposes with the need to protect people's information and other privacy concerns?

Not Answered

If you answered 'no', how could we better protect people's privacy?:

5.9 Should we specify in the Act how long agencies can retain information, including financial intelligence held by the FIU?

Not Answered

Please give reasons for your answer.:

5.10 If you answered 'yes' to the previous question (Question 5.9), what types of information should have retention periods, and what should those periods be?

Please share your suggestions below.:

5.11 Does the Act appropriately protect the disclosure of legally privileged information?

Not Answered

If you answered 'no', please give reasons for your answer.:

Are there other circumstances where people should be allowed not to disclose information if it is privileged?:

5.12 Is the process for testing assertions that a document or piece of information is privileged set out in section 159A appropriate?

Not Answered

If you answered 'no', please give reasons for your answer.:

5.13 What challenges or barriers have you identified that prevent you from harnessing technology to improve efficiencies and effectiveness?

Please share your comments below.:

How can we overcome those challenges? Please share your suggestions below.:

5.14 What additional challenges or barriers may exist which would prevent the adoption of digital identity once the Digital Identity Trust Framework is established and operational?

Please share your comments below.:

How can we overcome those challenges?:

5.15 Should we achieve greater harmonisation with Australia's regulation?

Yes

If you answered yes, tell us why and any suggestions you have for how we could achieve this.:

5.16 How can we ensure the AML/CFT system is resilient to long- and short-term challenges?

Please share your suggestions below.:

- 6. Minor changes
- 6.1 What are your views regarding the minor changes we have identified?

Please share your comments below.:

Are there any changes you don't support? Please tell us what they are and why you don't support them.:

6.2 Are there any other minor changes that we should make to the Act or regulations?

Not Answered

If you answered 'yes', please share your suggestions.: